



# 2026 ANNUAL MEETING

Specialty Workshops, Scientific Assembly & Trade Show  
**EMS Dispatch – Structure & Function**



**William Fales, MD, FAEMS, FACEP**  
Professor of Emergency Medicine  
Western Michigan University  
Homer Stryker MD School of Medicine  
william.fales@wmed.edu

**January 26-31, 2026**  
**Tampa, FL**  
**JW Marriott Tampa Water Street**

# Disclosures and Affiliations



- **Disclosures and Affiliations**

- **Western Michigan University Homer Stryker MD School of Medicine**
  - Professor and Chief, Division of EMS and Disaster Medicine
- **Kalamazoo County Medical Control Authority**
  - EMS Medical Director
- **Michigan Department of Health and Human Services**
  - State Medical Director, Division of EMS and Systems of Care
- **Kalamazoo County Consolidated Dispatch Authority**
  - Board Member
- **Yellowstone, Great Smokey Mountains, and Indiana Dunes National Parks**
  - Associate Medical Director

# DISCLOSURE SLIDE

## SPEAKER DISCLOSURE / COI STATEMENT

**NAEMSP asks all individuals involved in the development and presentation of Continuing Medical Education (CME) activities to disclose all relationships with ineligible companies within the past 24 months. This information is disclosed to CME activity participants. NAEMSP has procedures in place to resolve any apparent conflicts of interest.**

I, William Fales, have no commercial relationships to disclose.



# Core Content of EMS Medicine

## 2 MEDICAL OVERSIGHT OF EMS

- **2.2 EMS Systems**

- **2.2.1 Public Safety Answering Points**

- 2.2.1.1 Pre-arrival instructions

- 2.2.1.2 Dispatch

- 2.2.1.2.1 Use of lights and sirens

- 2.2.1.2.2 Prioritization of response

- (e.g., determining local needs based on local resources)

- 2.2.1.2.3 Tiered-response



American Board of  
Emergency Medicine

# Medical Directors and Dispatch

- Dispatch isn't really my concern.
- It's not really clinical, so it's not a medical director thing.
- It involves a separate agency that I have no control over.
- Dispatch just sort of happens and there's nothing I can do to make it better.
- **Dispatch is the entry point to the EMS system.**
  - **If dispatch fails, the system fails!**

*Authority vs. Leadership*

# EMS Dispatch Components

## Public Safety Answering Point

- “PSAP” = “911 Center”
- Core Functions
  - Receives 911 call
  - Determines service need(s)
  - Performs EMD or transfers call to “Secondary PSAP”
- May dispatch EMS unit(s)

**PSAP**

## Emergency Medical Dispatch

- “EMD”
- Core Functions
  - Prioritizes Call
  - Dispatches EMS unit(s)
  - Pre-Arrival Instructions
- Performed at Primary or Secondary PSAP

**EMD**

# EMS Dispatch Components

## Public Safety Answering Point

- “PSAP” = “911 Center”
- Core Functions
  - Receives 911 call
  - Determines service need(s)
  - Performs EMD or transfers call to “Secondary PSAP”
- May dispatch EMS unit(s)



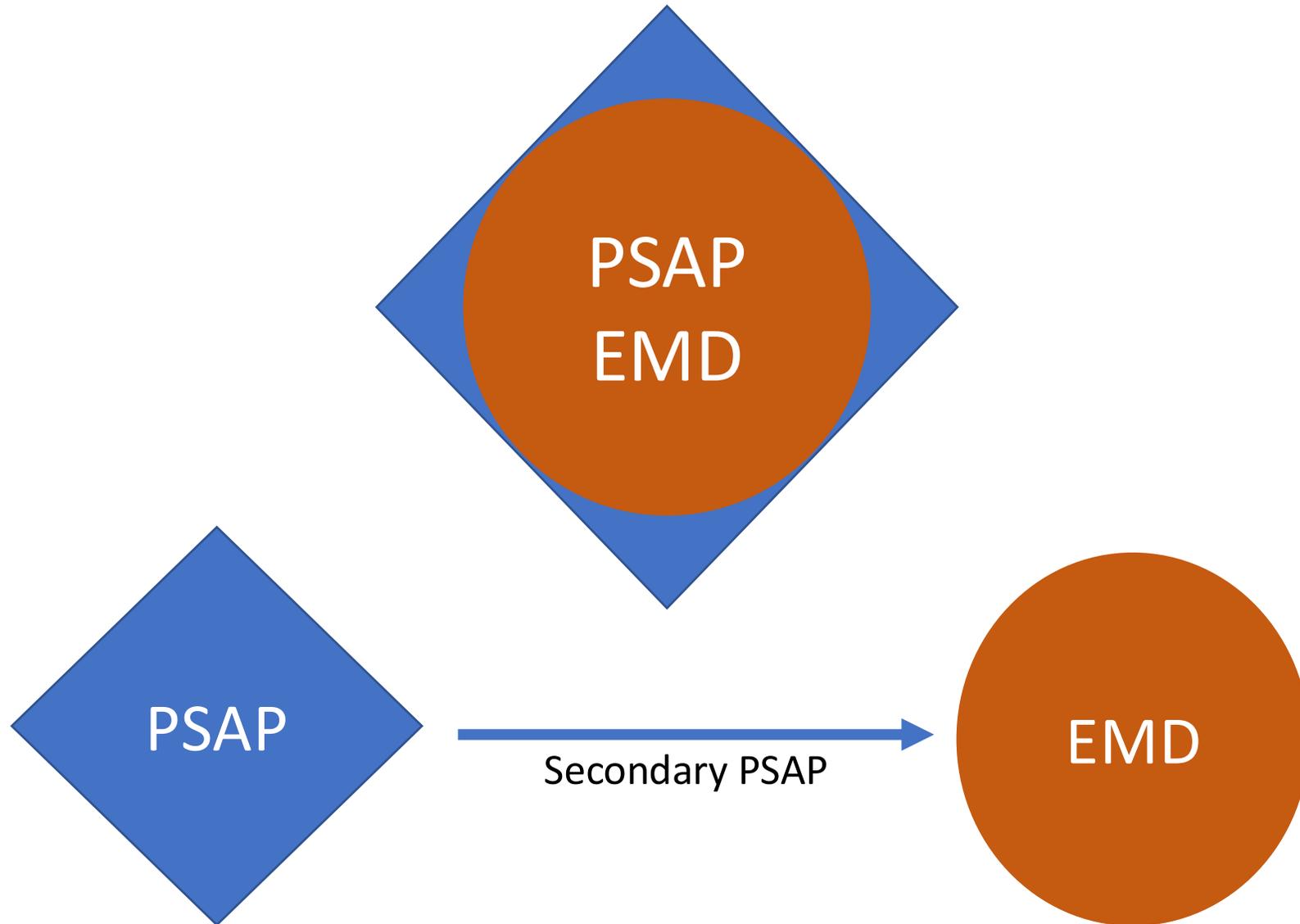
## Emergency Medical Dispatch

- “EMD”
- Core Functions
  - Prioritizes Call
  - Dispatches EMS unit(s)
  - Pre-Arrival Instructions
- Performed at Primary or Secondary PSAP

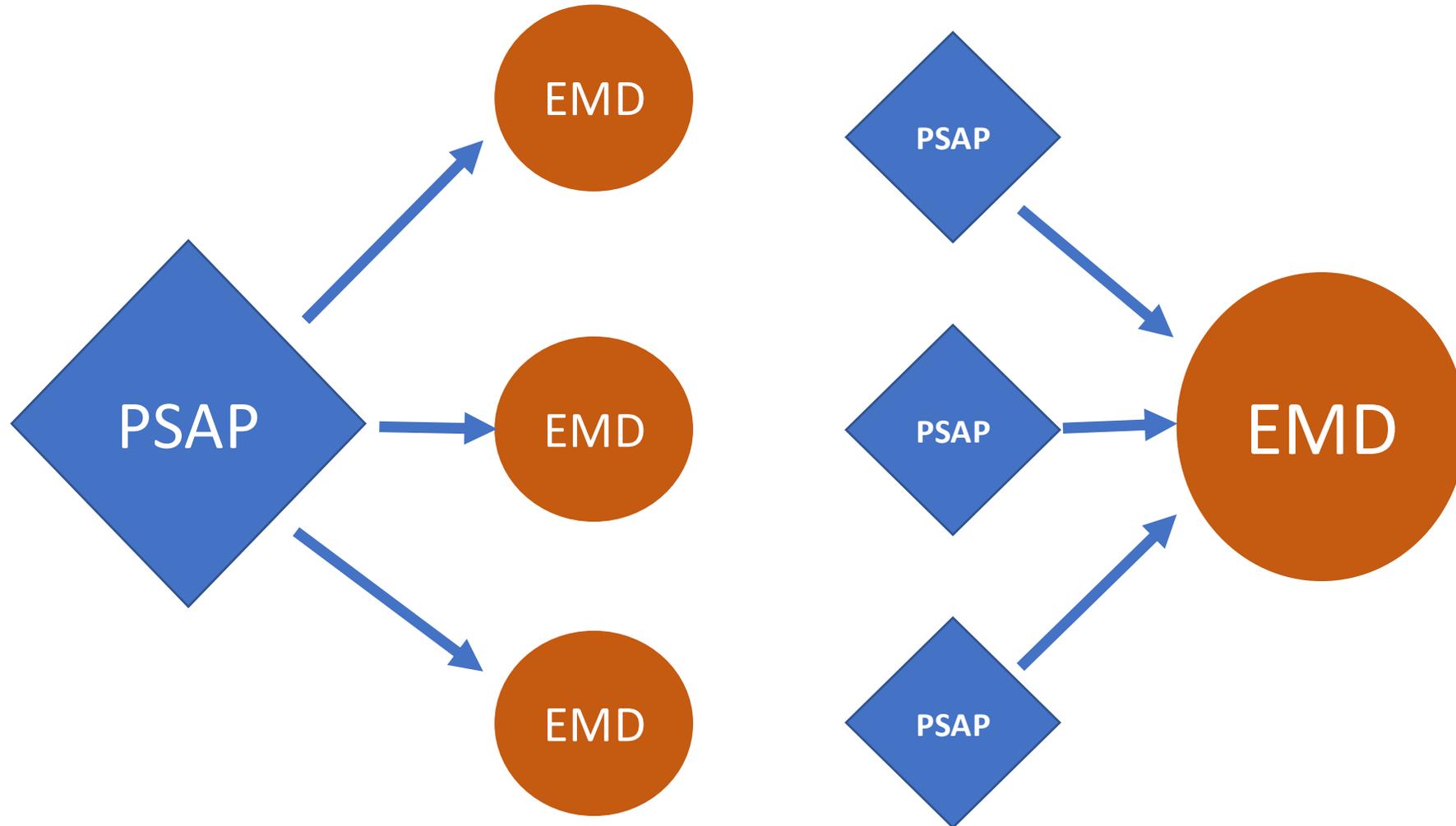
**PSAP**

**EMD**

# PSAP-EMD SIMPLICITY



# PSAP-EMD COMPLEXITY



# A Tail of Two Counties

## Allegheny County, PA

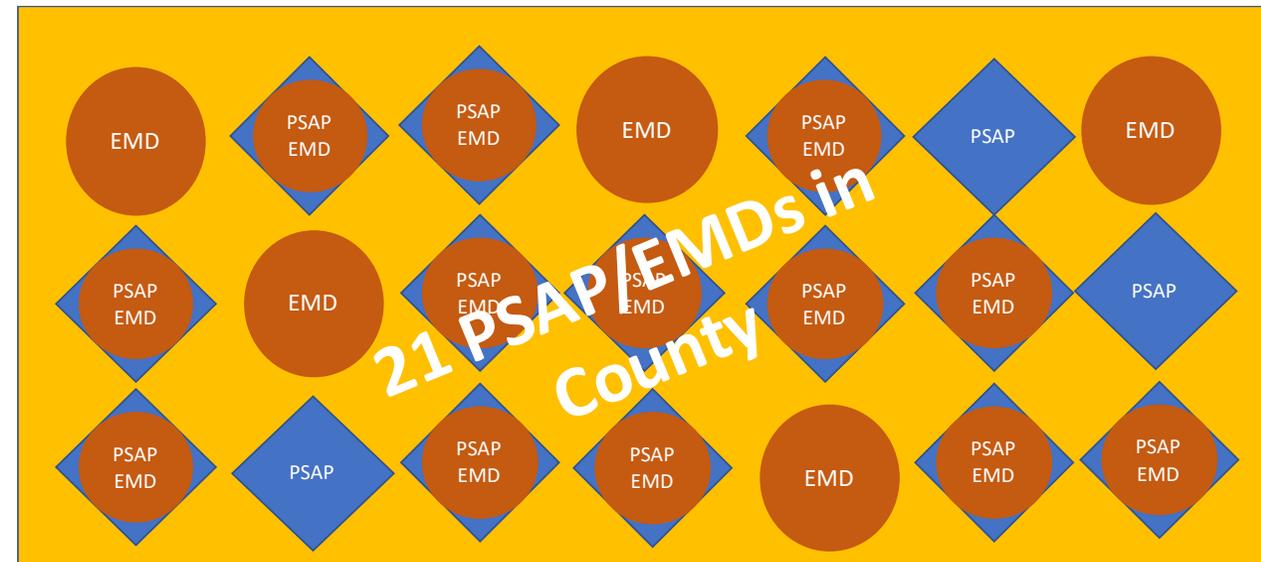


- Area: 745 sq mi
- Population: 1.25 million
- 47 EMS Agencies

## Oakland County, MI



- Area: 978 sq mi
- Population: 1.27 million
- 48 EMS Agencies



Source: Federal Communications Commission. (2022, December). 911 Master PSAP Registry.

Retrieved from <https://www.fcc.gov/general/9-1-1-master-psap-registry>

# PSAP Operations

- >4,600 Primary PSAPs nationally
  - >240 million calls
- Call Taking
  - Via wireless, wired, MLTS, VoIP, text
- Automated Number Identification (**ANI**)
- Automated Location Identification (**ALI**)
- Provide EMD services (~54%)
  - *or* Transfer caller to “Secondary PSAP”
- Dispatch all or some EMS/Public Safety units

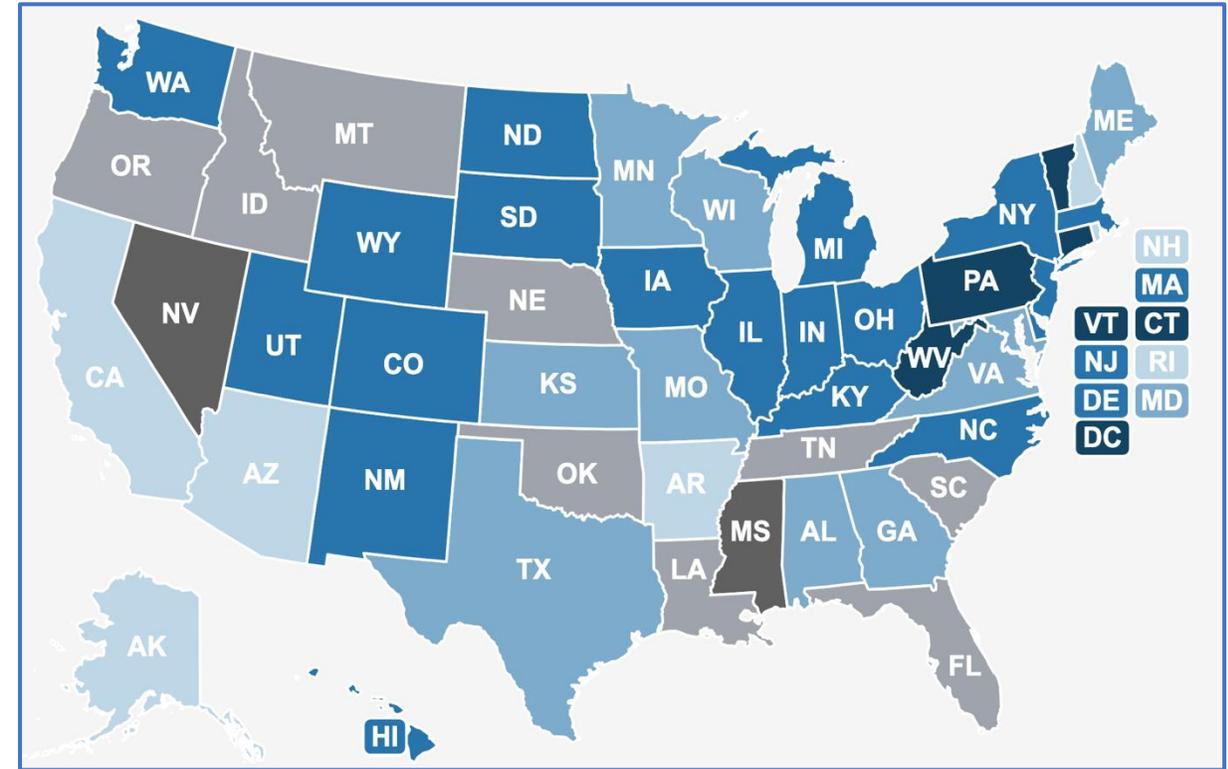
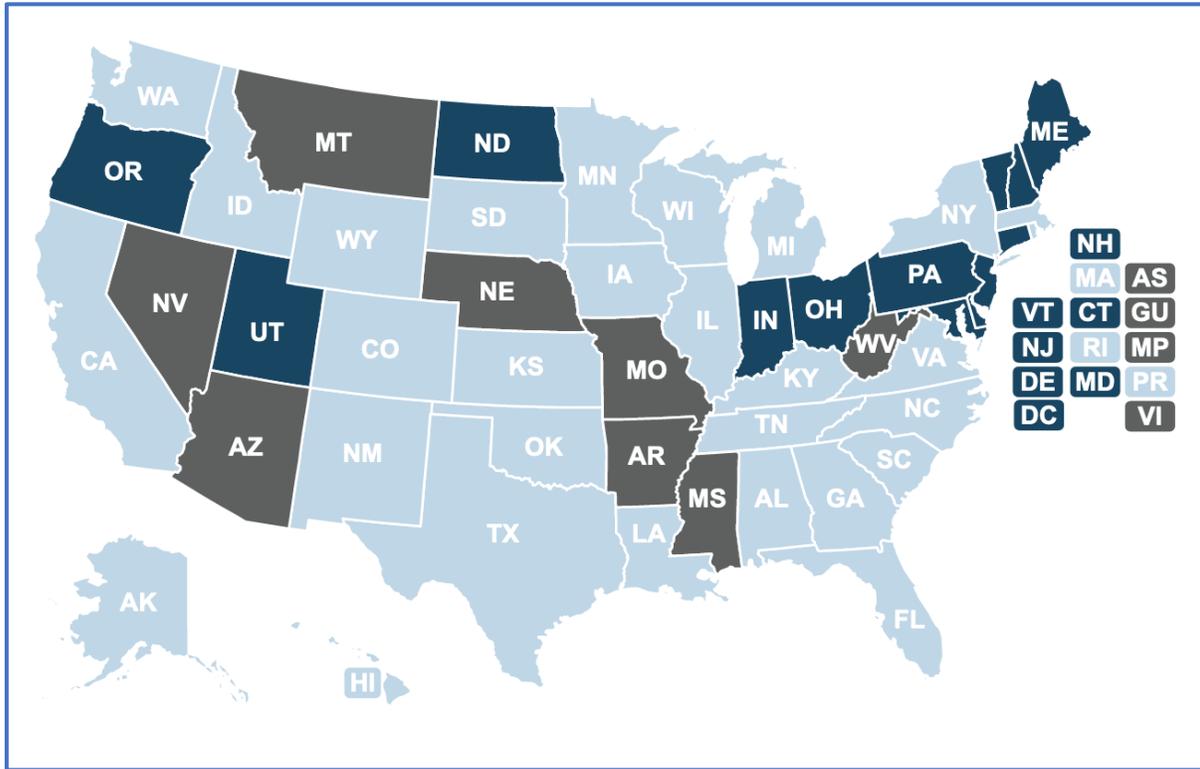


Source: NHTSA. (2022, February). 2022 National 911 Progress Report. Retrieved from [https://www.911.gov/assets/2021-911-Profile-Database-Report\\_FINAL.pdf](https://www.911.gov/assets/2021-911-Profile-Database-Report_FINAL.pdf)

# Percent of PSAPs Providing EMD Services

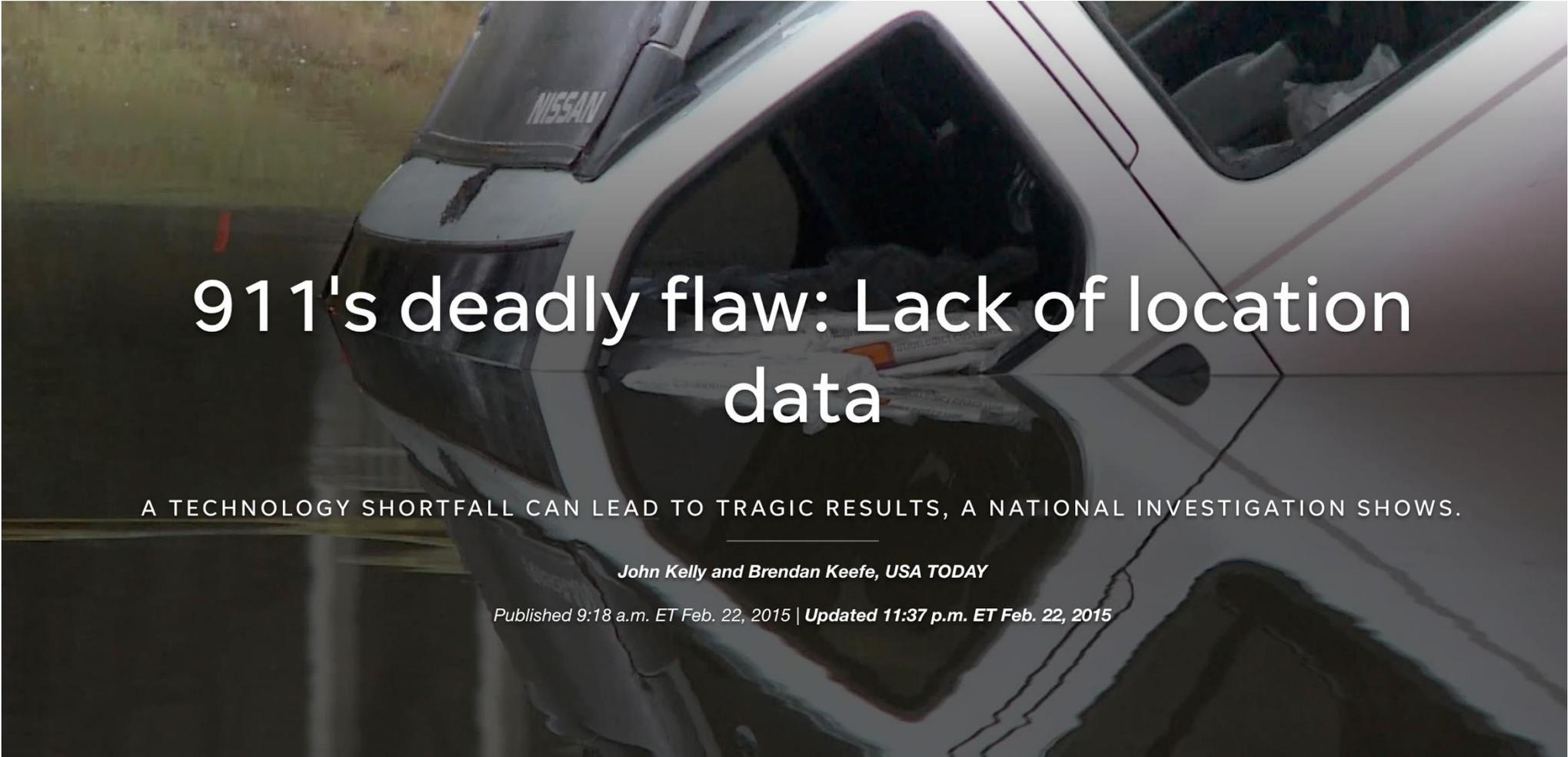
2017

2022



0 - 24% 25 - 49% 50 - 99% 100% State reported unknown State did not submit

Source: <https://www.911.gov/issues/911-stats-and-data/>



# 911's deadly flaw: Lack of location data

A TECHNOLOGY SHORTFALL CAN LEAD TO TRAGIC RESULTS, A NATIONAL INVESTIGATION SHOWS.

*John Kelly and Brendan Keefe, USA TODAY*

*Published 9:18 a.m. ET Feb. 22, 2015 | Updated 11:37 p.m. ET Feb. 22, 2015*

"An estimated 10,000 people each year would be saved with accurate location standards from indoor cellphone calls,"

Source: <https://www.usatoday.com/story/news/2015/02/22/cellphone-911-lack-location-data/23570499/>



# “New” FCC Rules

Wireless 911 Location Accuracy Rules

2015 Performance Standards

50m horizontal (x/y) accuracy

- 2017 40% reliability >>>> 2021 80% reliability

2019 Performance Standards

3m vertical (z-) accuracy

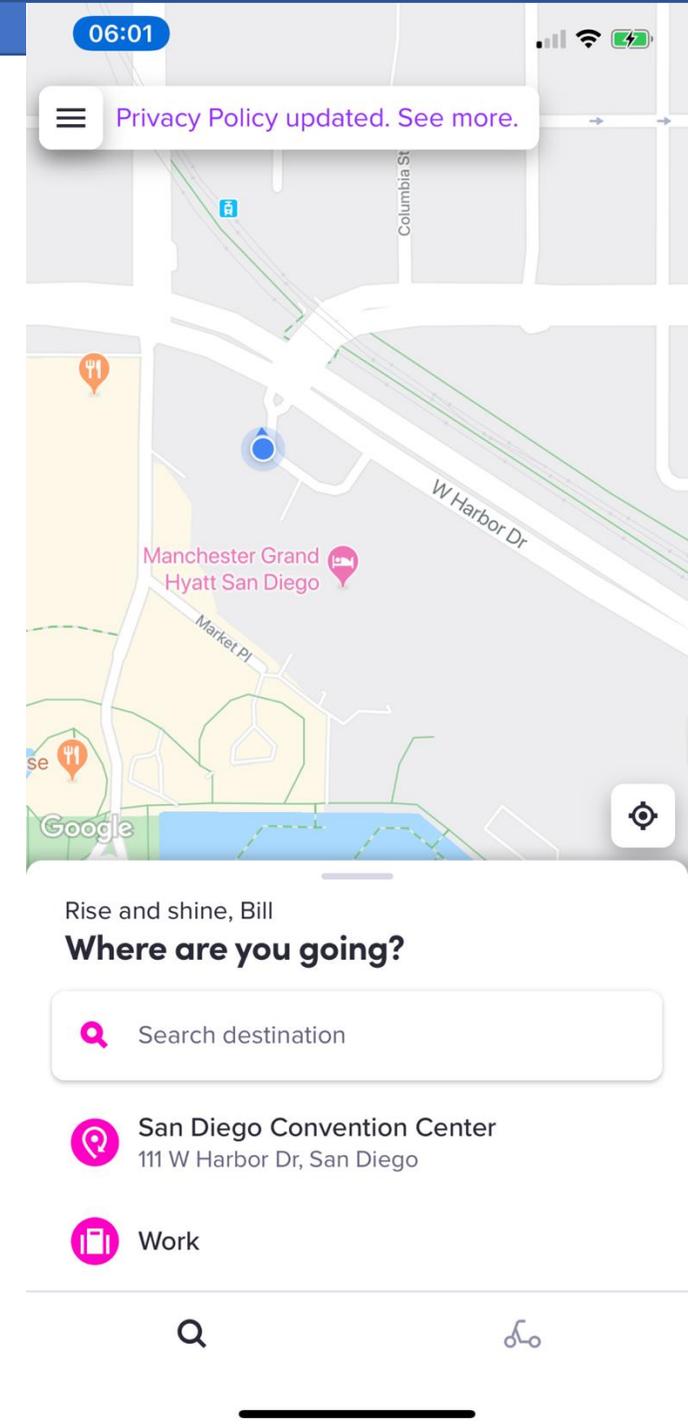
2021 80% reliability in top 25 CMAs

2023 80% reliability in top 50 CMAs

2025 [Notice of Proposed FCC Rulemaking](#)

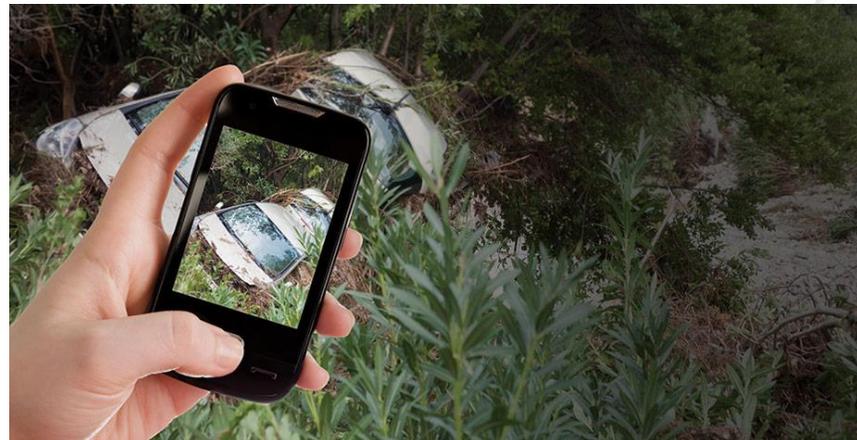
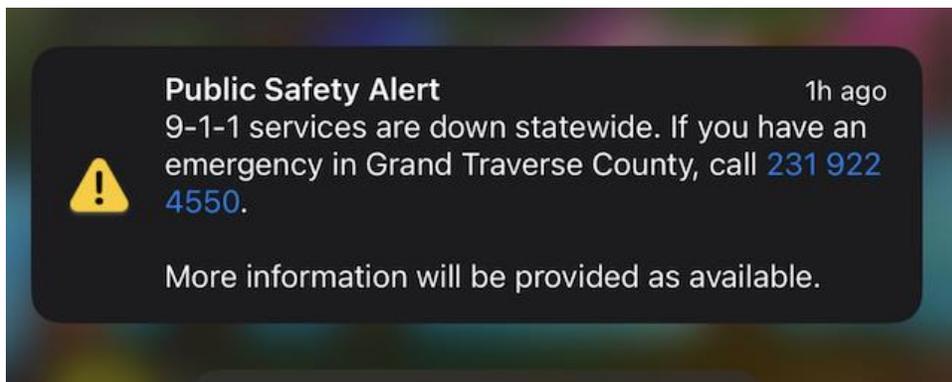
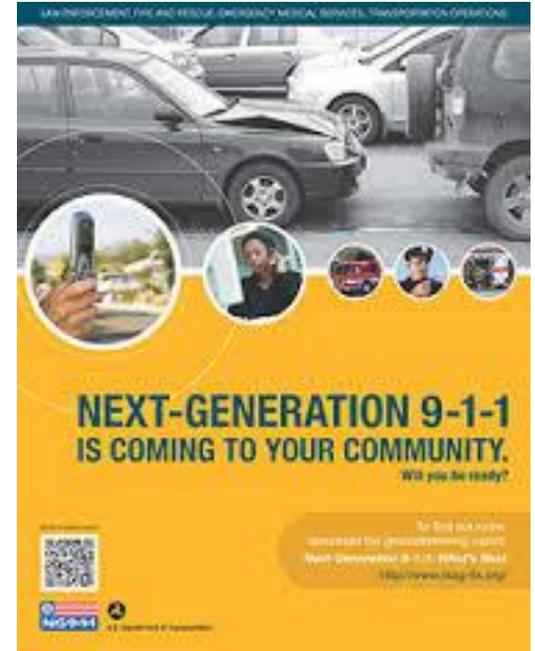
Proposes nationwide dispatchable location info

Future uncertain



# Next Generation 911 (NG911)

- Transition from analog to digital
- Exploit smart phone technology
  - Text messaging, photos, videos
- Emergency Services Internet Protocol (ESInet)
- Rollouts currently underway (but variable)
- Full implementation 2-4 years
  - Text to 911 now widely available but not universal



# Emergency Medical Dispatch

- *Call Prioritization*
- *Unit Dispatch*
- *Pre-Arrival Instructions*



Source: Life EMS Ambulance

# Call Prioritization

- Purpose

- Send “right resource(s) in right mode in right time”

- Resource(s)

- BLS vs ALS

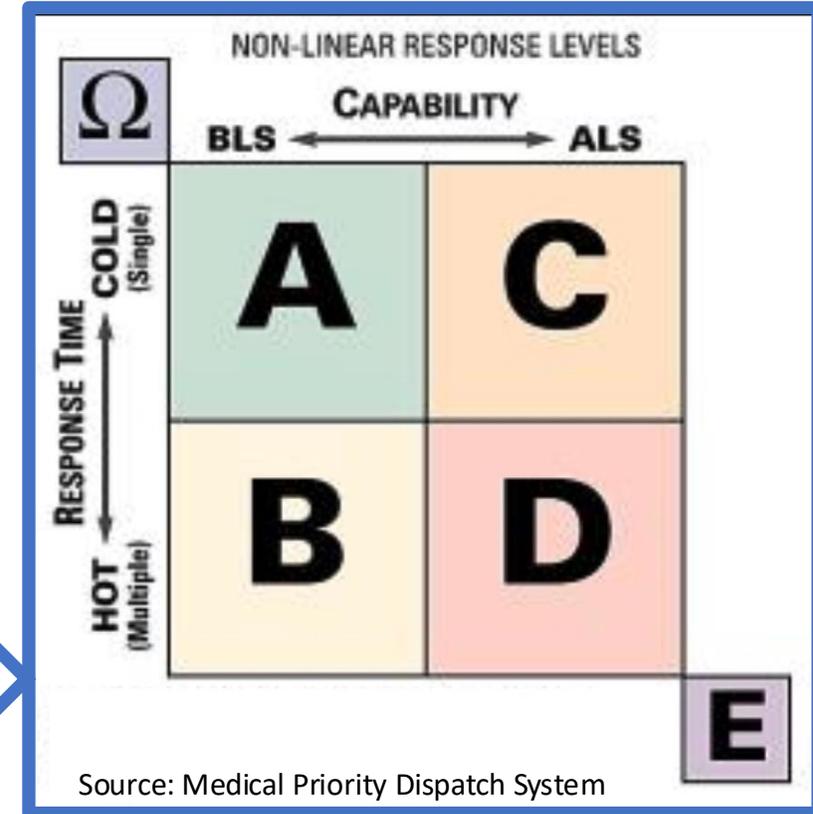
- 1<sup>st</sup> responders +/-

- Mode of response

- Hot vs Cold

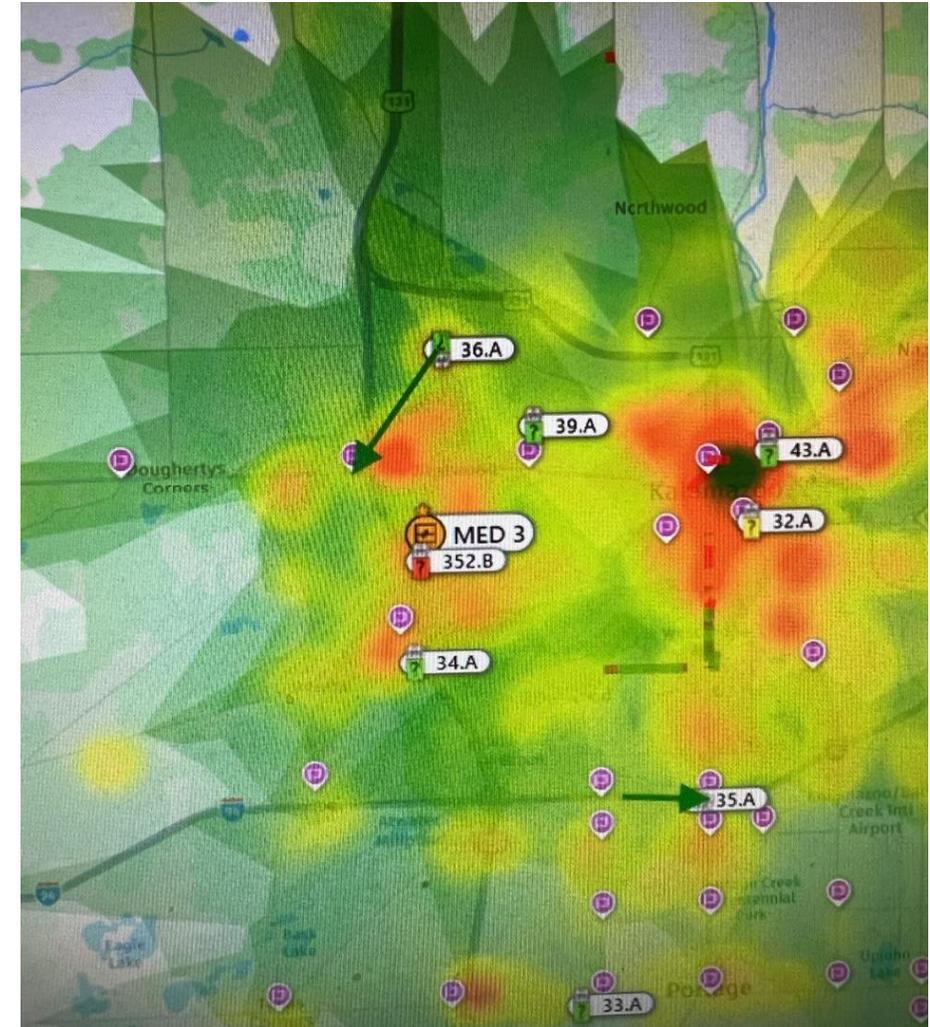
- Structured, protocol-driven caller interrogation

## Determinant



# EMS Unit Dispatch

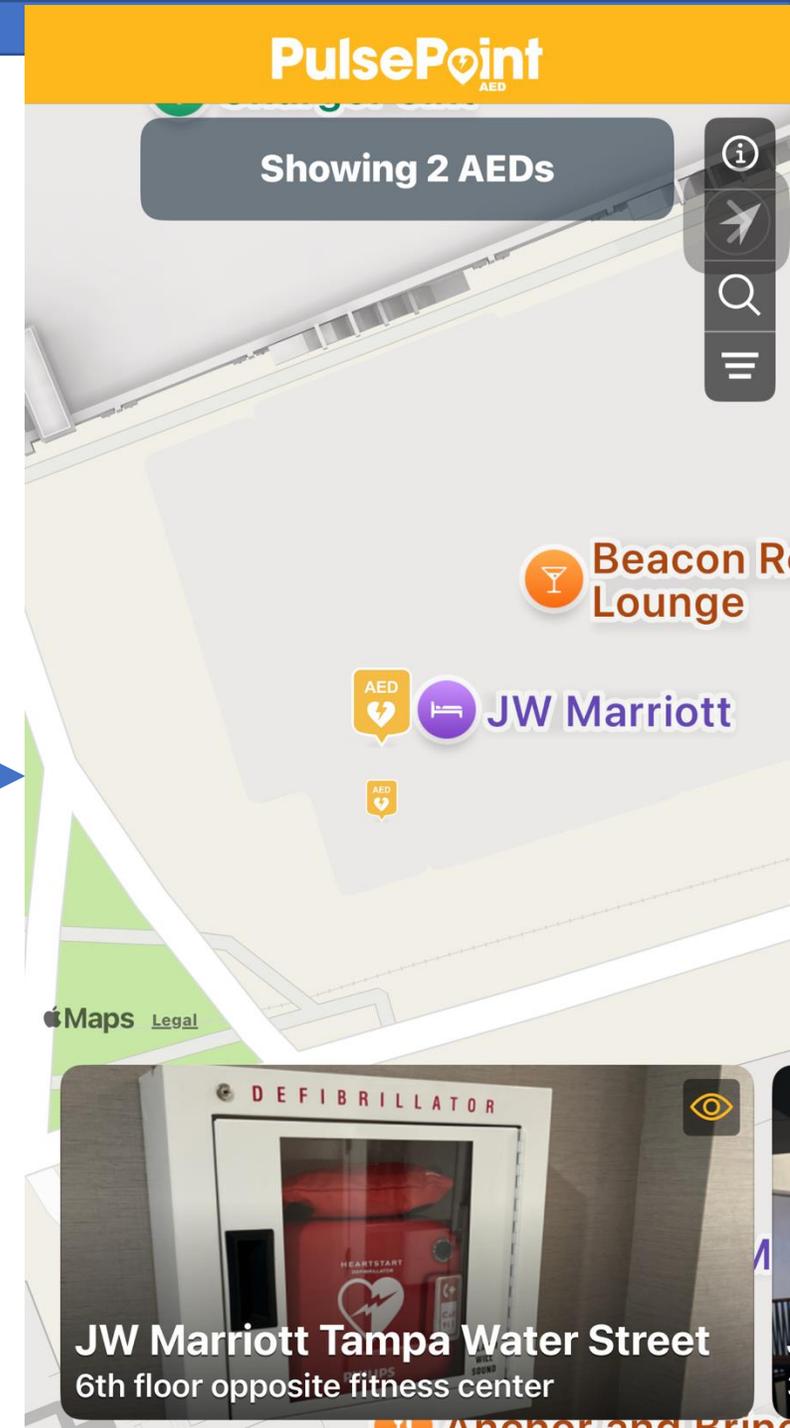
- **Confirm incident location**
  - Must re-confirm from PSAP
  - Secondary PSAP: Receives ANI/ALI
- **Computer-Assisted Dispatch (CAD)**
  - Tracks status/location of EMS units
  - Determines closest appropriate unit
  - Documents all EMD activities
    - Critical times (e.g., response, scene times)
    - Pushes data to patient care record
- **Alert responding unit(s)**



Source: Life EMS Ambulance

# Pre-Arrival Instructions

- Provide “Dispatch Life Support”
  - “Zero response time”
- Scripted pre-arrival instructions
  - CPR/AED for **cardiac arrest**
    - Telephone CPR (T-CPR)
    - Public AED location?
  - Naloxone for **opioid OD**
  - Assist in **childbirth**
  - Aspirin for **chest pain**
- High public expectations
  - Increasing evidence showing safety and efficacy
  - Liability for not offering?



# EMD Protocol Reference System

- **Initial Key Questions**
  - Universal caller interrogation
  - Goal: Identify Chief Complaint
- **Chief Complaint Categories**
  - 35 *Chief Complaints*
  - Complaint-specific **key questions** leads to *Determinants*
  - Determinants used for *Call Prioritization*
- **Scripted Medical Protocol**
  - Provides clear, simple pre-arrival instructions
  - Medical director approval



Source: Life EMS Ambulance

# ProQA Computer-Based System

ProQA for Medical (3.4.3.3)

File View Spec Logs Options Tabs Additional Information Version About ProQA

1:13 10: Chest Pain (Non-Traumatic) 10-D-4

Delay Send & continue Shift: 10-D-1

KQ Answers

1. He is not completely alert (not responding appropriately).
2. He is breathing normally.
3. He is clammy.
4. He has had a heart attack before.
5. He took a prescribed medication in the past 12hrs: rxx

Determinants	Responses (user-defined)
A 1 Breathing normally < 35	LK Med 1/ Rest Med 3
C 0 Override	All Counties Med 1
1 Abnormal breathing	All Counties Med 1
2 Heart attack or angina history	All Counties Med 1
3 Cocaine	All Counties Med 1
4 Breathing normally => 35	All Counties Med 1
D 0 Override	All Counties Med 1
1 Not alert	All Counties Med 1
2 DIFFICULTY SPEAKING BETWEEN BREATHS	All Counties Med 1
3 CHANGING COLOR	All Counties Med 1
4 Clammy	All Counties Med 1

Abbreviations Additional info Limitations Warning

Aspirin Diagnostic and Instruction Tool

Select one for alert chest pain patient => 16:

1st Party 2nd Party

Do you (or anyone there) have any aspirin or Bufferin available? (Ask them now.)  YES  NO

Are you allergic to aspirin or Bufferin? Have you ever had a bad reaction to it before?  YES  NO

Have you vomited blood or coffee ground material in the last 24 hours?  YES  NO

Have you passed black or bloody stools in the last 24 hours?  YES  NO

(Sent someone for ASA) Did they return with aspirin?  YES  NO

Recommendations

Get one adult aspirin/Bufferin or four baby (low-dose) aspirins and tell me when you have them.

(Which type do you have?)  ADULT (325mg)  BABY or LOW-DOSE (81mg)

Administration Instructions

Chew one adult aspirin/Bufferin right now.

Unable to chew Request to wash down ASA Close

Pre-Arrival Instructions

Priority

# Potential Impact of AI and 911/EMD

- Real-time call analysis using speech recognition and natural language processing
- Faster / more accurate call prioritization
- Early detection of cardiac arrest
  - Decision support for T-CPR (T-CPR) initiation
- Identification of special situations
  - Potential need for prehospital blood
  - Possible unsafe scenes
- Improved consistency, quality assurance, and dispatcher performance metrics



Source: AI-generated image (OpenAI / DALL·E, 2025)

# Final Thoughts



- EMS Medical Directors should...
  - Champion high-quality EMS dispatch
  - Visit PSAPs and EMD centers (regularly)
  - Include dispatchers in debriefings
    - Don't forget when giving positive feedback
    - Make 911/EMD feel like part of the team (they are)

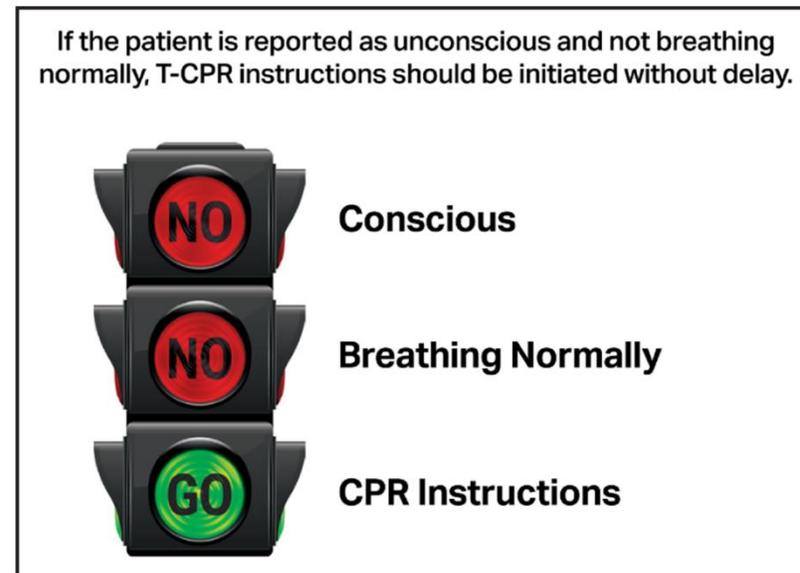
[william.fales@wmed.edu](mailto:william.fales@wmed.edu)



# Supplemental Slides

# 2025 AHA Guidelines for CPR & Emergency Cardiovascular Care<sup>1</sup>

- EMD Centers should offer T-CPR to patients in OHCA
- If the patient is unresponsive with abnormal, agonal, or absent breathing, the telecommunicator should assume that the patient is in cardiac arrest.
- Telecommunicators should determine the location of the event before questioning to identify OHCA, to allow for simultaneous dispatching of EMS response.
- T-CPR instructions for adult OHCA should advise compression-only CPR consistent with adult BLS guidelines.



Source: 2025 AHA Guidelines<sup>1</sup>

<sup>1</sup> [Dezfulian C, Cabañas JG, Buckley JR, Cash RE, Crowe RP, Drennan IR, Mahgoub M, Mannarino CN, May T, Salcido DD, Uzendu AI, Vogelsong MA, Worth JA, Girotra S. Part 4: systems of care: 2025 American Heart Association Guidelines for Cardiopulmonary Resuscitation](#)

# Whoa on No-No-Go!

*“...the IAED does not endorse the 2-question algorithm commonly known as the No-No-Go protocol, nor does it recommend, sanction, or support in any way its local adaptation into an existing MPDS implementation. While this protocol may suffice as the bare minimum for identifying OHCA in the absence of any structured protocol for telecommunicators receiving emergency medical calls, it should not be considered optimal....”*

12/12/2021

Source: International Academies of Emergency Dispatch  
<https://www.emergencydispatch.org/in-the-news/official-statements/10a5dbec-6401-463f-955a-a94b6ccf3131>



**IAED** | International Academies of Emergency Dispatch

## OFFICIAL POSITION

## 2-QUESTION ALGORITHM (“NO-NO-GO” PROCESS)

As current ILCOR and other international resuscitation guidelines suggest, early recognition of cardiac arrest and early CPR, which has been definitively shown to improve survival rates from Out-of-Hospital Cardiac Arrest (OHCA). These processes can be measured in the Emergency Medical Dispatchers (EMDs) enables early CPR, which has been definitively shown to improve survival rates from Out-of-Hospital Cardiac Arrest (OHCA). These processes can be measured in the Emergency Communication Center (ECC) in the effort to improve them. Related measurements include the time the dispatcher receives the call, the time the dispatcher verifies the address and telephone number, the time the dispatcher recognizes the patient is not breathing, the time the dispatcher recognizes the patient is not breathing, and the time the dispatcher recognizes the patient is not breathing. These processes can be measured in the Emergency Communication Center (ECC) in the effort to improve them. Related measurements include the time the dispatcher receives the call, the time the dispatcher verifies the address and telephone number, the time the dispatcher recognizes the patient is not breathing, the time the dispatcher recognizes the patient is not breathing, and the time the dispatcher recognizes the patient is not breathing.

The focus on Dispatcher-Directed CPR (DD-CPR) and the subsequent, well-intended efforts to improve recognition have fostered the emergence of a seemingly simple solution to the complex problem of enabling rapid OHCA recognition by eliminating any chance of misinterpreting agonal respiration. This proposed solution is entitled: “No-No-Go protocol.” Those suggesting its use assert that two simple questions, “Is the patient breathing?” and “Is the patient conscious?” can be used to determine if the patient is breathing normally. If the answer to both questions is “no,” the patient is not breathing and is not conscious. This proposed solution is entitled: “No-No-Go protocol.” Those suggesting its use assert that two simple questions, “Is the patient breathing?” and “Is the patient conscious?” can be used to determine if the patient is breathing normally. If the answer to both questions is “no,” the patient is not breathing and is not conscious.

This proposed practice was loosely advocated in the 2015 AHA Guidelines Update for Cardiac Resuscitation and Emergency Cardiovascular Care with a Class IIa (reasonable/can be recommended) recommendation that states: “If the patient is unconscious with abnormal or absent breathing, the emergency dispatcher to assume that the patient is in cardiac arrest.” The recommendation is based on interim data published in *Circulation* entitled: “Telecommunicator Cardiac Arrest Recognition: A Statement From the American Heart Association.” It should be noted that the authors of this statement are the International Academies of Emergency Dispatch (IAED) and the American Heart Association (AHA). The IAED is the only organization in the world that has been shown to delay OHCA recognition. The proposed solution is entitled: “No-No-Go protocol.” Those suggesting its use assert that two simple questions, “Is the patient breathing?” and “Is the patient conscious?” can be used to determine if the patient is breathing normally. If the answer to both questions is “no,” the patient is not breathing and is not conscious.

# Links to Resources



## • 911 / PSAPS

- [www.911.gov](http://www.911.gov)
  - <https://www.911.gov/projects/cpr-lifelinks/>
- [www.nena.org](http://www.nena.org)
- [www.apcointl.org](http://www.apcointl.org)



## • EMD

- [www.apcointl.org](http://www.apcointl.org)
- <http://www.emergencydispatch.org>
- [www.powerphone.com/](http://www.powerphone.com/)



# Additional Links

- FirstNet
  - [www.firstnet.gov](http://www.firstnet.gov)
  - [www.firstnet.com](http://www.firstnet.com)
- Selected (Free) Applications for EMS Medical Directors
  - First Responder Support Tools (FiRST) Application (DHS)
    - <https://www.dhs.gov/sites/default/files/publications/FIRST-Application-Fact-Sheet-Transitioned-SLUpdate-160526-508.pdf>
  - Full Code Pro (AHA)
    - <https://cpr.heart.org/en/cpr-courses-and-kits/healthcare-professional/full-code-pro>
  - Pulse Point
    - <https://www.pulsepoint.org/implementation/>
  - What3Words
    - <https://what3words.com/clip.apples.leap>